

# Heritage Council

Northern Territory



ANNUAL  
REPORT  
2023-24

## **ACKNOWLEDGEMENT OF COUNTRY**

The Northern Territory Heritage Council acknowledges the Aboriginal and Torres Strait Islander peoples of this nation. We acknowledge the traditional custodians of the lands and waters. We pay our respects to ancestors and Elders, past, present and emerging. The Council is committed to honouring Aboriginal and Torres Strait Islander peoples' unique cultural and spiritual relationships to the land, waters and seas, and their rich contribution to society.

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## MESSAGE FROM THE CHAIRPERSON

**This financial year saw big changes in the Heritage Council, with the end of the Council's 3-year term, and the appointment of a new Council in February 2024. This process saw some past members continuing on the Council, and new members welcomed.**

A long-standing member of the Council, I was appointed Chairperson, with Ms Katy Moir returned as Deputy Chairperson. I want to thank the Minister for Arts, Culture and Heritage Chansey Paech for my appointment and the trust I know this appointment entails.

The appointment of a new Council saw the departure of members who had made a huge contribution. Thank you to departing Chairperson Mr Alan McGill, and also members Ms Rachel Perkins and Ms Mililma May. I thank them all for their contributions, and wish them the best for the future. I welcome new members Dr Robyn Smith and Mr Simon Scally.

This year saw the permanent declaration of Rrkwer Yurrkuru (Brooks Soak), located north of Alice Springs, and the Kahlin Compound Site, located in Darwin, as Heritage Places. This was achieved after extensive stakeholder and public consultation. Rrkwer Yurrkuru (Brooks Soak) is associated with the infamous Coniston Massacres. Kahlin Compound is associated with the incarceration of Aboriginal people, and the forced removal of Aboriginal children from their families. The permanent protection of these places reflects our commitment to Truth-telling, to developing a shared understanding of our past, and in the protection of

those significant historic places that remind us of who we are.

The Council has continued to work on improving policy and processes, including expanding the information we provide to the public when consulting on the possible protection of places. The Council also continues to advocate for the review of the *Heritage Act 2011*, advocating for a modernised Act to better protect heritage places and objects and serve the community.

This year two members of our Council joined both the meetings of the Heritage Chairs and Officials of Australia and New Zealand (HCOANZ) and the International Council on Monuments and Sites (ICOMOS) conference, events held back-to-back in Sydney. Their experiences and learnings enriched Council's understanding of best practice and innovative ideas, and how to better manage and conserve the Territory's rich and unique cultural heritage.

As the Chairperson of the Heritage Council I sit on the Northern Territory Planning Commission, strengthening links between regulatory agencies, such as the Development Consent Authority and the NT Environmental Protection Agency.

The annual report provides a snapshot of our year. I welcome you to read about our work.

**Randle Walker**

## THE *HERITAGE ACT 2011* AND THE ROLE OF THE HERITAGE COUNCIL

The object of the *Heritage Act 2011* ('the Act') is to provide for the conservation of the Northern Territory's cultural and natural heritage.

The Act is broad in its scope. It protects individual places and objects through a nomination, assessment and declaration process. It automatically protects all Aboriginal and Macassan archaeological places and objects, and has the capacity to automatically protect other classes of places.

The Act commenced on 1 October 2012.

### The functions of the Heritage Council are set out in Section 125 of the Act, and are:

- (a) to assess the heritage significance of places and objects;
- (b) to recommend to the Minister the declaration of places and objects to be heritage places and objects;
- (c) to recommend to the Minister the revocation of the declaration for heritage places and objects;
- (d) to advise the Minister on the conservation, use and management of heritage places and objects;
- (e) to advise the Minister about the carrying out of work on a heritage place or object and to decide applications for work approvals other than applications for major work;
- (f) to promote, as it considers appropriate, the public use and enjoyment of heritage places and objects in a way that is consistent with the conservation of the heritage significance of the places and objects;
- (g) to facilitate public education and programs about the Territory's cultural and natural heritage;
- (h) to advise the Minister on financial incentives or concessions for heritage agreements (either in general or on particular agreements);
- (i) to advise the Minister on matters affecting the Territory's cultural and natural heritage;
- (j) to perform other functions conferred under this or another Act or as directed by the Minister.

## COUNCIL MEMBERSHIP

The Act provides for a Council of 10 members appointed by the Minister, plus a member nominated by the Chief Executive Officer (CEO) of the department responsible for the administration of the Act.

Of the 10 appointed members, four are nominees of specified organisations. The Minister appoints the Chairperson from amongst the appointed members. The Deputy Chairperson is elected by the members of the Council.

Appointments to the Heritage Council were made by the Minister on 1 February 2021 for a three year term. Thereafter a number of new appointments were made as a result of resignations from the Council.

The members of the Heritage Council as of 1 July 2023 were as follows:

- Mr Allan McGill AM, Chairperson
- Ms Katy Moir, Deputy Chairperson
- Mr Robert Pocock, representative of the Aboriginal Areas Protection Authority
- Ms Francine McCarthy, representative of the Aboriginal Peak Organisations of the Northern Territory
- Mr Michael Liddle, representative of the Local Government Association of the Northern Territory
- Mr Eddie Webber, representative of National Trust (NT)
- Dr Ilka Schacht, representative of the CEO of the Department of Territory Families, Housing and Communities
- Ms Rachel Perkins
- Mr Randle Walker
- Dr Daryl Wesley
- Ms Mililma May

On 1 February 2024, the Minister appointed a new Heritage Council for a term of three years, with details provided below:



### Mr Randle Walker

Randle is the CEO of Centrecorp Aboriginal Investment Corporation, based in Alice Springs. He has been involved in a number of heritage projects during his 12 years as CEO, including the refurbishment of heritage properties in the Alice Springs Heritage Precinct. Randle sits on several boards and committees, and has a strong personal interest in both Aboriginal and non-Aboriginal heritage.

### Ms Katy Moir

Katy Moir is an Architect who has been working in the Northern Territory for 10 years. After receiving her Bachelor and Masters of Architecture from the University of Queensland she went on to work for Troppo Architects for four years. During this time, she relocated to Gulmerrogin (Darwin), and in 2017 commenced her independent practice across architecture, public art, performing and visual arts, research and heritage. Katy prides herself on being a 'local expert' with the primary focus of her work being community representation, and supporting the elevation of oppressed voices.



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### Mr Robert Pocock

Robert is an Aboriginal Territorian and former lawyer with almost 20 years' experience working in the Northern Territory Public Service. Robert has worked in senior roles in Aboriginal Affairs Policy for the Northern Territory Government since 2018, including as Director of Strategic Aboriginal Policy and Treaty Director in the Department of the Chief Minister and Cabinet, and Director of Policy and Governance at the Aboriginal Areas Protection Authority. Currently, Robert is the acting Director of the Aboriginal Justice Unit in the Department of the Attorney-General and Justice. Robert represents the Aboriginal Areas Protection Authority on the Council.




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### Mr Eddie Webber

Eddie has been a Territory resident since the 1960s and has worked across the Territory in various roles including as a Regional Director for the Parks and Wildlife Commission. He is an active member of several organisations, has been involved in the recording and preservation of a range of historical sites, and has worked with many Indigenous groups.

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### Ms Francine McCarthy

Francine is a Warumungu woman born in Tennant Creek, and grew up in Alice Springs and on the Nauiyu Nambiyu (Daly River) Community. She has been employed by the Central Land Council (CLC) since 1994, working in both Alice Springs and Tennant Creek. Francine was appointed to the Council in February 2022 as the representative of Aboriginal Peak Organisations of the Northern Territory and re-appointed by the Minister in February 2024.




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### Mr Michael Liddle

Michael was born and raised in Alice Springs, and is a strong advocate for mental health and well-being, in particular for Indigenous men. He works for Desert Knowledge Australia, is a Councillor with the Alice Springs Town Council, and Chair of the Strehlow Research Centre Board. Michael was appointed to the Council in February 2022 as the representative of the Local Government Association of the Northern Territory and re-appointed by the Minister in February 2024.

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### Dr Ilka Schacht

Ilka has a Master's of Science in Archaeology, a PhD in Cultural Heritage Management and 25 years' experience in the cultural heritage sector. Ilka served as an 'appointed member' of the Council and as Deputy Chairperson from October 2017 until May 2020, and then as the nominee of the CEO from May 2020 until October 2020. She was re-appointed as the nominee of the CEO in both February 2021 and February 2024.



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### Dr Daryl Wesley

Daryl has a PhD in Archaeology. Daryl is employed as Senior Lecturer, Archaeology with Flinders University in the College of Humanities, Arts and Social Sciences. Daryl has worked collaboratively with Indigenous communities for the past three decades in the Territory. He has expertise in rock art research, Indigenous contact archaeology and World War II. He has a strong passion for the conservation and management of cultural heritage sites in the Northern Territory.




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### Ms Mililma May

A Kulumbirigin Danggalaba (Larrakia) Tiwi Woman; CEO/Co-Founder of 'Uprising of the People Ltd'; takes an active role in the community and aims to "empower elders, young people and Country to connect and grow"; TOP End NAIDOC 2020 Youth of the Year; has worked in the legal sector and is a freelance writer.

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### Dr Robyn Smith

Dr Robyn Smith is a Lecturer at Charles Darwin University. Robyn has a PhD in Political History, a Masters of Cultural Heritage and Bachelor of Arts (Journalism & Anthropology). She has published extensively on the history, heritage and politics of the NT and has authored the Northern Territory Political Chronicles in the Australian Journal of Politics and History since 2012. As part of the late Professor Lyndall Ryan's team and Guardian Australia, Smith is a Walkley Award winner for her work on Colonial Frontier Massacres (<https://www.theguardian.com/australia-news/series/the-killing-times>) and in 2024 published *Licence to Kill: Massacre Men of Australia's North*.




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### Mr Simon Scally

Simon is an Architect by profession and ran an architectural practice, Build Up Design, in the Northern Territory for 25 years. The practice undertook work throughout NT, in urban and remote areas including investigations of historic buildings and the design of art centres and cultural keeping places. Simon has a strong commitment to improving the quality of our built environment and educating the public. To this end Simon has held various voluntary positions of the Australian Institute of Architects including NT president and National Director as well as positions on national committees including the Built Environment Education Committee. Simon has also curated walking and bus tours celebrating historic and contemporary Darwin architecture.

## MEETINGS

**The Council is required under the *Heritage Act 2011* to meet at least four times per year.**

The Council had four meetings in 2023-24, as follows:

- 6 October 2023
- 1 December 2023
- 19 April 2024
- 7 June 2024

In the course of 2023-24, several matters were also dealt with out of session via email.



Members of the Heritage Council visit the Folk Cottage, Araluen Homestead Precinct



Kahlin Compound, c.1915, Library & Archives NT PH1112/0035

## FEATURE ARTICLE

# KAHLIN COMPOUND

The site of the former Kahlin Compound is located on the traditional lands of the Larrakia people. The Kahlin Compound, built in 1912, was the first government institution in the Northern Territory to house both an Aboriginal labour force and Aboriginal children of mixed descent who were forcibly removed there from family and Country. As such, it is highly significant in representing the origins of government institutionalisation of Aboriginal people in the Northern Territory.

Despite the lack of tangible fabric on the site, its physical setting provides evidence of the socio-political development of Darwin, in particular the implementation of government policy to segregate Larrakia and other people from the town and from sites of cultural significance on their Country.

While the Kahlin Compound Site represents the colonial laws, policies and practices that had a devastating impact on Aboriginal people, the site also represents survival. Many of Darwin's oldest Aboriginal families trace their history to the Kahlin Compound

and this site and history remains firmly embedded in Aboriginal community memory.

While acknowledging the trauma experienced at the site, Kahlin people hold dear the relationships that were formed at the Compound. They remain proud of the significant contributions their people made to the town and to the development of a strong 'old Darwin' Aboriginal identity, including Kahlin's role in the foundation of Indigenous football and the development of political rights.

The Kahlin Compound was closed in 1938 and its occupants relocated further away from the town to the Bagot Aboriginal Reserve. The Darwin Hospital was opened on the site in 1942, and played a significant role in providing health services to Territorians, including to people injured during the bombing of Darwin and Cyclone Tracy. Many of the Aboriginal people previously at Kahlin Compound later worked at or attended the hospital in times of need. Major services at the Hospital ceased with the opening of a new hospital at Casuarina in 1980.



Kahlin Compound Site, 2022



Religious service at Kahlin Compound, 1921. Library and Archives NT PH0238/2149

The Northern Territory University then repurposed the hospital buildings as an educational institution. The site was completely cleared of all buildings in the late 1990s and the site has remained vacant ever since.

The site has strong significance for Larrakia, Tiwi and other Aboriginal people who were restricted to the Kahlin Compound between sunset and sunrise by law. It also has strong significance for the children who were removed from family and confined there, and their descendants today. The Kahlin Compound Site

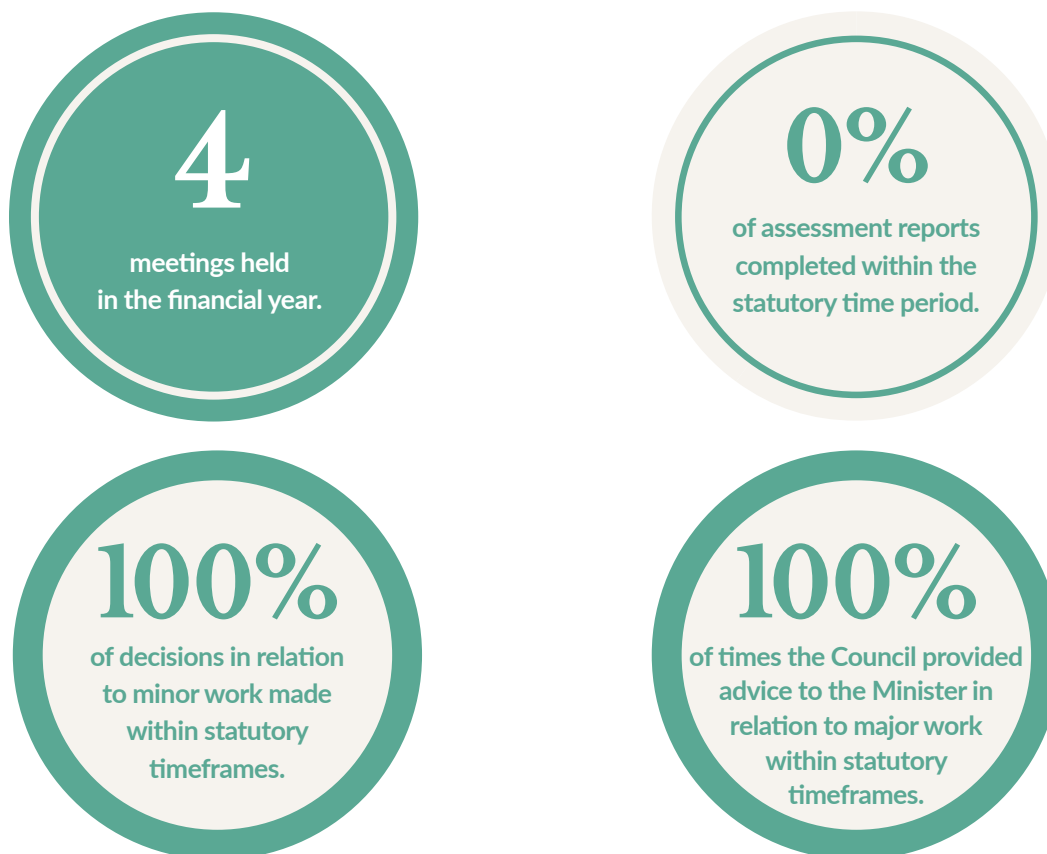
was permanently declared as a heritage place on 26 April 2024. The boundary of the declared heritage place represents the footprint of the Kahlin buildings and maintains lines of sight to other places important to the Kahlin story.

The heritage listing of the site honours commitments to truth-telling and ensures that this bleak part of our history will not be erased from the Site.

## KEY PERFORMANCE INDICATORS

On 4 September 2020, the Council endorsed Terms of Reference prepared by the Department of Territory Families, Housing, and Communities. These Terms of Reference include a requirement for the Council to report against four Key Performance Indicators (KPIs).

The Council's performance against these KPIs in 2023-24 is shown in the following table:



KPI	Measure	Outcome 2023-24
Meetings held	Number of meetings held in the financial year.	<b>Four</b> meetings were held
Assessments completed within statutory timeframes	% of assessments the Council completed within the statutory time period.	There were <b>no</b> assessment reports completed in 2023-24, that were considered by the Council within 6 months of the nomination being accepted.
Applications for minor work processed within statutory timeframes	% of decisions made within statutory timeframes	In 2023-24, in <b>100%</b> of cases, the Council made a decision within 14 days of having received an Application for minor work.
Applications for major work processed within statutory timeframes	% of times the Council provided advice within statutory timeframes	In 2023-24, in <b>100%</b> of cases, the Council made a recommendation to the Minister within 30 days of receiving an Application for major work.

## ASSESSMENTS AND DECLARATIONS

### Starting the Process

The heritage listing process starts by:

- someone nominating a place or object for heritage listing under section 20 of the *Heritage Act 2011* (the Act); or
- the Council deciding on its own initiative to assess the significance of the place or object under section 22 of the Act; or
- the Minister directing the Council to assess the significance of the place or object under section 36 of the Act.

The Council accepted nominations for **one** place during 2023-24, namely:

- Mitsuaki Tanabe Wild Rice Sculptures, Mt Bunday

### Assessments

Once the assessment process has started, the Council must apply the heritage assessment criteria set out in the Act, in order to determine whether the place or object is of heritage significance.

**The heritage assessment criteria for a place or object are set out in section 11 of the *Heritage Act 2011*, and are as follows:**

- whether it is important to the course, or pattern, of the Territory's cultural or natural history;
- whether it possesses uncommon, rare or endangered aspects of the Territory's cultural or natural history.
- whether it has potential to yield information that will contribute to an understanding of the Territory's cultural or natural history;
- whether it is important in demonstrating the principal characteristics of a class of cultural or natural places or environments;
- whether it is important in exhibiting particular aesthetic characteristics;
- whether it is important in demonstrating a high degree of creative or technical achievement during a particular period;
- whether it has a strong or special association with a particular community or cultural group for social, cultural or spiritual reasons, including the significance of a place to Aboriginal people as part of their continuing and developing cultural traditions; .
- whether it has a special association with the life or works of a person, or group of persons, of importance in the Territory's history

In 2023-24 the Council assessed the significance of **two** places, as follows:

- The Sea Rights Yingapungapu, Baniyala, East Arnhem Land
- WWII P-40E Crash Site located within the Shoal Bay Hunting reserve

Progress was delayed on completing assessments due to the remoteness of some of the places nominated.

As at 30 June 2024, assessments were yet to be completed on the following eleven places:

- Coniston Massacre Site, central Australia
- Greater Red Lily Lagoon Area
- Yalangbara
- Cobourg Saw Mill
- Former Wesleyan Church, Darwin
- Sidney Williams Hut – Boys Dormitory (ST Francis Xavier Mission – Nauiya)
- Papunya
- McMinns Bluff Aboriginal Ochre Quarries
- No. 1 Bore and Water Storage Tank and the Motor Vehicle World War II Tyre Cooling Trough – Tennant Creek
- Saint Mary's Chapel, Alice Springs
- Mitsuki Tanabe Wild Rice Sculptures, Mt Bunday

### Decisions not to invite public submissions

The Council decided not to invite public submissions as to whether the WWII P-40E Crash Site located within the Shoal Bay Hunting reserve should be permanently declared as a heritage place.

### Declared heritage places and objects

The following places were permanently declared as heritage places:

- Coniston Massacre Site, Central Australia - Rrkwer/ Yurrkuru (Brooks Soak)
- Kahlin Compound Site

### Revocations

No declarations of heritage places or objects were revoked in 2023-24.

### The State of the Register

The Northern Territory Heritage Register includes a total of **306** places and objects that have been declared as heritage places and objects since the commencement of the Heritage Conservation Act in 1991.

Under the transitional provisions of the current Act, all places and objects declared under the old Act have the same status under the new Act. A complete list of all declared places and objects as at 30 June 2024 is provided in the Appendix.

The Heritage Register can be searched online at [nt.gov.au/heritageregister](https://nt.gov.au/heritageregister)

## CONSULTATION AND ENGAGEMENT

The Heritage Council engages with the community and stakeholders on heritage matters at different times for different reasons. In the case of places being nominated as heritage places under the *Heritage Act 2011*, once the Council has assessed the heritage significance of a place, and decided it meets the criteria, the Council consults interested parties and the public.

The *Heritage Act 2011* sets out minimum requirements in how the Heritage Council consults interested parties and the public about a nomination. In practice, the Heritage Council exceeds the legislated requirements and works to consult widely and comprehensively.

The Council initiates additional steps in situations in which Aboriginal Territorians may have a specific interest in a proposed declaration. This may be because the place is a prescribed Aboriginal archaeological place under the *Heritage Act 2011*,

or because the place is of recent or contemporary significance to Aboriginal people.

In these circumstances, Council initiates and supports direct contact with representative Aboriginal organisations and Aboriginal people, including Land Councils and those with an interest under the *Commonwealth Native Title Act 1993*. This consultation and engagement happens at multiple stages of the assessment process and embodies the principle of Free, Prior and Informed Consent (FPIC). This also recognises that Aboriginal people may be the holders of important information about heritage places.

The Heritage Council makes use of a variety of mediums to promote the public consultation period and consult. The Council makes use of social media, newspapers, and, where deemed valuable, on-site public information sessions.



**Above:** Heritage Officers meeting with members of the Munupi Clan, Tiwi Land Council and Wurrumiyanga community members to discuss the proposed heritage listing of the Historic Mission Precinct.

**Left:** A Heritage Officer attended the 15th anniversary event of the Sea Rights Decision in Banyala, to consult with the community on the proposed heritage listing of the Sea Rights Yingapungapu sand sculpture.

## CASE STUDY

# ADAPTIVE RE-USE – LYONS COTTAGE, DARWIN

**Lyons Cottage is located in Darwin on the traditional lands of the Larrakia people. Over the past several years, this heritage-listed cottage has undergone a series of building upgrades to enable its successful adaptive re-use.**

First known as the British Australia Telegraph House (BAT House), the building was constructed from local stone in 1925 as a residence for managers and senior staff. It was later used by the military during WWII, including occupation by the United States Army and Royal Australian Navy. After the war, the cottage was purchased by lawyer John Lyons, who would go on to become a Mayor of Darwin and then later, a Member of the Legislative Council. Under Lyons' ownership, the building reverted to residential housing and the Lyons family lived there until 1970.

The building was then sold and scheduled to be demolished so that the Lot could be developed. However, when Cyclone Tracy destroyed much of Darwin in 1974, ownership of the cottage passed to the government. Under government ownership, the cottage was reconstructed in 1978, with particular attention paid to the original façade, including the sympathetic reconstruction of the roof that was destroyed during Tracy.

The building has seen several uses since its reconstruction. It was a base for the National Trust of Australia (NT), an office for the Royal Australian Institute of Architects, and a home for the Historical Society of the Northern Territory. The Museum and Art Gallery of the Northern Territory developed a Darwin history museum at the site and curated a much-loved exhibition in the space which featured a photographic collection of Darwin's history from past residents of the building and local families. Later tenants would use the space as a commercial gallery and small cafe.

The consistent occupation and use of the building has ensured that Lyons Cottage remains a vibrant part of the Darwin cityscape. While changes to the site over time have been gradual, recent changes have been more substantial in order to provide greater comfort for tenants and ensure equity of access to the building.

A new accessible ramp at the front of the cottage has been architecturally designed to complement

the existing façade and not impact on original fabric. Accessibility is also addressed through the upgrading of amenities in the building.

Comfort in the humid tropics has always been a chief consideration of Lyons Cottage with its early design incorporating timber shutters which captured the prevailing breezes sweeping across the Esplanade. A new air-conditioning system now complements this natural cooling system and allows the building to function more comfortably for longer hours during the humid, tropical build up.

The site remains the property of the NT Government and is managed by the Museum and Art Gallery of the Northern Territory (MAGNT). The recently completed upgrades to the building will ensure its ongoing use and permanence as a well-recognised and loved part of Darwin's heritage.



Lyons Cottage, 2024



Mrs Lyons, 1970, Library & Archives NT PH0093/0061



## WORK APPROVALS

Any construction work or proposed development on a heritage-listed property in the Northern Territory is regulated and controlled under the *Heritage Act 2011*. Owners of heritage-listed properties seek permission for minor and major work through a Work Approval application.

The following Work Approvals were issued in 2023-24, in relation to minor work to heritage places:

Name of Place	Nature of Work	Date of Decision
State Square Banyan Tree, Liberty Square Development	Pruning Banyan Tree	3 August 2023
Malangnagerr, Kakadu National Park - research	Archaeological Excavations	3 August 2023
Yayes Café, Araluen	Installation of roller shutters	4 September 2023
Alice Springs Telegraph Station - Buggy Shed	Fencing to enclose the buggy shed	1 December 2023
O'Keeffe House, Katherine	Conservation works guided by a heritage & conservation report	17 January 2024
Mines House, Myilly Point Precinct, Darwin	Sewerage upgrade works	18 March 2024
WWII Observation Post, Dripstone Cliffs	Remedial and preservation works	7 June 2024
Stuart Park, Alice Springs	Install functional artwork in heritage area	7 June 2024

The Council made recommendations to the Minister for Arts, Culture and Heritage in relation to applications for the following major work:

Name of Place	Nature of Work	Council's Recommendation	Minister's Decision
Government House, Darwin	New louvres	Approved	11 August 2023
Nolan's Bore, Central Australia - Stage 2	Disturb 59 Aboriginal Archaeological places or objects	Approved	29 September 2023
Limmen National Park, Gulf Region	Excavations, research and sampling of Aboriginal archaeological landscape	Approved with conditions	19 April 2024
Sir Edward Pellew Islands: Jalabuwaja, Karramanyurra and Wulunthurr	Archaeological Works	Approved with conditions	18 June 2024

## CONSERVATION AND MANAGEMENT

### Northern Territory Heritage Grants Program

Owners of heritage places not owned by the Northern Territory Government are eligible for assistance under the Northern Territory Heritage Grants Program (NTHGP). The Council's role is to assess applications received under the NTHGP and to make recommendations to the Minister for Arts, Culture and Heritage about the allocation of funding.



In 2023-24, a total of nine projects were funded by the NTHGP to a total value of \$100,254 as follows:

Recipient	Project	
National Trust of Australia (NT)	Mines House Sewerage	\$5,750
National Trust of Australia (NT)	Conservation works to Pine Creek Repeater Station	10,301
Knotts Crossing Precinct	Sportsman's Arms Hotel – Conservation works termite treatment	\$6,336
The Trustee for Airraid Property Trust	Roof repairs at stonehouse	\$10,138
Ms Francoise Barr	Repair and repolish timber floors	\$6,050
Women's Museum of Australia Incorporated	Preservation of Old Gaol Murals and Women's historical artefacts	\$20,000
Mr Mark Cavil	Repairs and maintenance to roof and fascia boards.	\$11,000
The Trustee for the Larrakia Development Trust	Steam Pump House – heritage consultant advice	\$10,000
National Trust (NT)	Burnett House Conservation work	\$16,826
Catholic Church of the Diocese of Darwin	Historic Church Precinct, Wurrumiyanga – heritage consultant advice	\$3,853
<b>TOTAL</b>		<b>\$100,254</b>

### Conservation Program for government-owned heritage assets

The Northern Territory Government leads by example in the conservation of the Territory's natural and cultural heritage by undertaking an annual Repairs and Maintenance and Minor New Works Program to declared heritage places that are owned or managed by the government.

The implementation of the program is an operational matter for the Department of Infrastructure Planning and Logistics, working with the Heritage Branch within the Department of Territory Families, Housing and Communities. The Council is involved when Work Approvals are required and is provided with an annual update on work completed under the program.

## POLICY AND STRATEGY

With an outgoing/incoming Heritage Council it was timely to revisit and strengthen policy and strategy, bringing in changes that further strengthen processes, transparency and information sharing.

The *Heritage Act 2011* establishes the makeup of the Council, including positions for specific representative organisations whose interests intersect with heritage management. An initiative introduced this year is a new standing agenda item for Council meetings, in which each organisation reports on matters from their organisation that are relevant to the Heritage Council. The purpose of this new strategy is to strengthen the working relationships between the Heritage Council and these organisations, building even greater understanding and collaboration.

This year the Heritage Council revisited the information it provides to the public when inviting submissions on proposed heritage places. Updates to the Heritage Register: proposed declarations webpage include identifying who can make nominations, how nominations are assessed, how public consultation works, and confirming that during the public consultation period, it is mandatory to provisionally declare places being considered.

This year the Heritage Council further strengthened its practices around *disclosures of interests*. This included creating a Register of Interests for all members that will be periodically updated. The Register exists in addition to the longstanding practice of disclosing interests when specific matters arise.

## APPENDIX

### Aboriginal and Macassan archaeological places and objects

All Aboriginal and Macassan archaeological places and objects are automatically protected by the *Heritage Act 2011*. The Heritage Branch maintains an archaeological database that contains over 8,000 thousand records of archaeological places and objects. All of these places and objects are considered to be 'heritage places' and 'heritage objects' but they do not appear on the public Heritage Register and have not gone through a formal assessment process to become a 'declared' heritage place

### All sites on the NT Heritage Register

## A

A65-115, a C-47 aeroplane wreck, Darwin Harbour

Adelaide House, Alice Springs

Adelaide River Pioneer Cemetery

Adelaide River Railway Siding and Railway Bridge

Adelaide River War Cemetery and Wartime Civilian Cemetery

Administrator's Offices, Darwin

Aileron Homestead

Albert Namatjira's House, near Hermannsburg

Albert Namatjira's Memorial, near Hermannsburg

Alcoota Fossil Beds, Plenty Highway

Alice Springs General Cemetery

Alice Springs Heritage Precinct

Alice Springs Telegraph Station Historical Reserve

Alice Well and Police Station, south of Alice Springs

Angurugu Heritage Precinct, Groote Eylandt

Anna's Reservoir Conservation Reserve, north of Alice Springs

Anthony Lagoon, Tablelands Highway

Anzac Hill Memorial, Alice Springs



Heritage Chairs and Officials visiting the South Eveleigh industrial heritage commercial hub, Sydney 2023



Heritage Council site visit, Alice Springs Heritage Precinct, 2023

Araluen Homestead Precinct, Alice Springs  
 9th Aust. Advanced Ordinance Depot Camp, Alice Springs  
 Avon Downs

## B

B-24J Liberator Aircraft Wreck Site, Cox Peninsula  
 B24-D Liberator "Nothing Sacred", Douglas-Daly  
 Bamboo Creek Tin Mine, Batchelor  
 Banka Banka mudbrick homestead  
 Barrow Creek Hotel  
 Barrow Creek Telegraph Station  
 Beatrice Hill Well & Beatrice Hill Stone Fences, Arnhem Highway  
 Birdum Historic Township  
 Blyth Homestead, Litchfield National Park  
 Boab Tree, Cavenagh Street, Darwin  
 Bonney Well, north of Alice Springs  
 Borroloola Police Station Museum  
 Bowson Hut, West MacDonnell Ranges  
 Bradshaw's Packhorse Cutting, Timber Creek Region  
 Brocks Creek Cemetery, Pine Creek Region  
 Brocks Creek Chinatown and Temple Site, Pine Creek Region  
 Brocks Creek Township, Railway Siding and Military Detention Barracks, Pine Creek Region  
 Brown's Mart, Darwin  
 Bullita Homestead Precinct and Stockyard, Timber Creek Region  
 Bullock Creek Fossil Site, Victoria River  
 88 Mile Burrell Creek WWII Chemical Warfare Storage and Maintenance Depot and Camp Site, near Robin Falls  
 Burrundie Explosives Magazines, Pine Creek Region  
 Butterfly Gorge, Pine Creek Region

## C

CWA/Red Cross Shop, Darwin  
 Cape Don Lighthouse Complex, Garig Gunak Barlu National Park  
 Catalina 4 Wreck Site, Darwin Harbour

Catalina 5 Wreck Site, Darwin Harbour  
 Catalina 6 Wreck Site, Darwin Harbour  
 Catalina A24-1 Wreck Site, Darwin Harbour  
 Catholic Church Precinct, Alice Springs  
 Chain Calibration Site, Alice Springs  
 Chambers Pillar Historical Reserve  
 Channel Island Leprosarium and Reefs  
 Charlie Rye's House, Alice Springs  
 Charlotte Waters Telegraph Station Ruins  
 12 Mile Chinatown (Settlement and Battery), Pine Creek Region  
 Christ Church Cathedral Heritage Precinct, Darwin  
 Christ the King Church and Sidney Williams Hut, Tennant Creek  
 Climbing Dune, Jessie Gap, near Alice Springs  
 Commonwealth Bank, Darwin  
 Connellan Hangar, Alice Springs  
 Cypress Pine Overland Telegraph Poles (via Pine Creek)

## D

Daly River Copper Mine and Graves  
 Daly Waters Aviation Complex  
 Darwin Botanic Gardens  
 Darwin Cenotaph  
 Delissaville (Belyuen) Cemetery  
 Diesel Locomotive NSU63, Adelaide River  
 Djirurri Rockshelter (Djurlirri or Djulirri), Arnhem Land  
 Driffield Mine Site, Nitmiluk  
 Drover's Rest Boab Precinct, Timber Creek Region

## E

ELDO Rocket Shelters  
 ELDO Satellite Tracking Antenna  
 East Point Fortifications, Darwin  
 Elsey Memorial Cemetery, Mataranka  
 Emungalan Cemetery, Katherine  
 Emungalan Wheel Shrinkage Pit, Katherine  
 Escape Cliffs

Ewaninga Conservation Reserve, south of Alice Springs

## F

Fannie Bay Gaol, Darwin

Fenton Airfield, Douglas-Daly Region

Fergusson River North Australia Railway Bridge and Boiler

Fergusson River Overland Telegraph Line Pylons and Oppenheimer Telegraph Poles

Flying Fox, Daly Waters

Flynn's Farm, near Batchelor

Fogg Dam, Pump System, Rice Paddy and Sluice Gate, Arnhem Highway

Former Alice Springs Post Office

Former Australian Inland Mission Hospital, Wimmera Home, Victoria River Downs

Former Batchelor Primary School

Former C.W.A. Rooms, Alice Springs

Former Methodist Manse, Darwin

Former Repeater Station, Alice Springs

Former Rum Jungle Mine Manager's House, Batchelor

Former Rum Jungle Mine Single Women's Quarters (Block B), Batchelor

Former Southport Telegraph and Police Station

Former Tunck's Store, Alice Springs

Fort Wellington, Garig Gunak Barlu National Park

Frances Bay Explosives Complex, Darwin

Frew Ponds Overland Telegraph Line Memorial Reserve

Frog Hollow, Darwin

## G

Gardens Road Cemetery, Darwin

Ghan Carriage Washing and Maintenance Shed, Pine Creek

Ghan's Bore, Tennant Creek

Gilbert Well, south of Tennant Creek

Glen Helen Meat House, Namatjira Drive

2 Gosse Street, Alice Springs

Government Battery and Cyanide Works, Arltunga

Government House, Darwin

Grave of Goolam Rasool Nazar, Alice Springs

Grave of Kato Osamu, South Goulburn Island

Gregory's Tree, near Timber Creek

Grove Hill Hotel, south of Adelaide River

Gurindji Wave Hill Walk Off Route, Kalkarindji (NHL)

## H

Harts Range Mica Mines Complex

Heavitree Gap Police Station, Alice Springs

Heenan Building, Alice Springs

Helen Springs Quarry (Kurutiti)

Henbury Meteorites Conservation Reserve, south of Alice Springs

Hermannsburg Historic Village (NHL)

Hermannsburg Stone House

Higgins Theatre, Alice Springs

Hope Inlet Archaeological Sites, Shoal Bay

Hore's Homestead, north of Katherine

Hughes Avenue, Darwin

Hunter House, Katherine

## I

Illamurta Springs Conservation Reserve

## J

Jasper Gorge, Victoria River Region

John Flynn Memorial Church, Alice Springs

John Flynn's Grave Historical Reserve, near Alice Springs

John Veal Electronic Distance Measurement Baseline, near Darwin

John William Ogilvie Bennett Memorial, Darwin

## K

Kahlin Compound Site

Kaporilja Springs, near Hermannsburg

Katherine Overland Telegraph Pylons  
 Katherine Railway Precinct  
 Keeping Place, Wurrumiyanga  
 Kintore Caves Nature Park  
 Knott's Crossing, Katherine  
 Kohinoor Adit, near Pine Creek  
 Koolendong Waterhole Boabs, Timber Creek Region

## L

Little Flower Mission and Cemetery, Arltunga  
 Lot 5601, Town of Darwin (Qantas Hangar)  
 Lots 7733-7736 inclusive, Town of Alice Springs (Railway Cottages)  
 Ludmilla Saltpan, Darwin  
 Lyons Cottage or British Australian Telegraph Company, Darwin

## M

Mac Clark (Acacia peuce) Conservation Reserve  
 Maranboy Mining Precinct  
 Masterton's Cave and Garden  
 McLachlans Tree, south of Darwin  
 Milingimbi Mudbrick Houses  
 Mitsubishi A6M2b 'Zero' BII-124, Darwin  
 Mount Riddock Cemetery  
 Munmarlary Homestead Complex  
 Mural painted by Robert Czako, St Mary's Chapel, Alice Springs  
 Murrarji Track  
 Myilly Point Precinct, Darwin  
 Myrtle Villa Date Palm, Darwin

## N

N'Dhala Gorge Nature Park  
 NA1 Steam Locomotive known as Sandfly, Darwin  
 NABP13 Passenger Carriage, Pine Creek

NF5 Locomotive, Pine Creek  
 Naval Fuel Installation, Darwin  
 Naval Oil Tunnels No. 5 & 6, Darwin  
 Navy Victualling Yards, Darwin  
 Newcastle Waters Township  
 Noltenius Billabong and Grave, Daly River Road  
 North Australia Railway Corridor, near The Narrows, Darwin  
 North Australia Railway remnants, Pine Creek

## O

O'Keefe House, Katherine  
 Observation Post, Sandy Creek, Casuarina Coastal Reserve  
 Old Admiralty House, Darwin  
 Old Andado Station  
 Old Batchelor Hospital  
 Old Bonrook Station Homestead  
 Old Bradshaw Homestead Precinct  
 Old Convent Building, Wadeye  
 Old Courthouse, Alice Springs  
 Old Hamilton Downs Station  
 Old Hartley Street School, Alice Springs  
 Old Hermannsburg Cemetery  
 Old Lutheran Church, Alice Springs  
 Old MacDonald Downs Homestead  
 Old Mount Riddock Homestead, Plenty Highway  
 Old Neutral Junction Homestead  
 Old Owen Springs Homestead Complex  
 Old Pine Creek Butchery  
 Old Playford Club Hotel, Pine Creek  
 Old Postmaster's Residence, Tennant Creek  
 Old Stone Hut, Alice Springs  
 Olive Pink Botanic Gardens, Alice Springs  
 Original Glen Helen Homestead, Namatjira Drive

## P

Palmerston Cemetery, Darwin  
 Patakijiyali Museum, Wurrumiyanga, Bathurst Island  
 Peel's Well, Darwin  
 Pine Creek Bakery  
 Pine Creek Post Office and Repeater Station  
 Pine Creek Railway Precinct  
 Pitchi Richi Sanctuary, Alice Springs  
 Powell Creek Telegraph Station  
 Puritjarra Rock Shelter

## Q

Quarantine Anti-Aircraft Battery Site, Alice Springs

## R

Raggatt's Structure, Mount Zeil Region  
 Remnant WWII No. 6 Oil Tank Wall, Darwin  
 Remnants of the former 1872 settlement site known as "The Shackle", Pine Creek Region  
 Reserve Bank building, Darwin  
 Rogers Dam World War II Gravel Loading Platform, north of Alice Springs  
 Roper River Overland Telegraph Construction Depot  
 Roper River Police Station  
 Ross River Homestead  
 Ross Smith Memorial, Darwin  
 Rrkwer Yurrkuru (Brooks Soak)  
 Rumbalara Ochre Mine  
 Ryan Well Historical Reserve, north of Alice Springs

## S

Seven Mile Aerodrome, Alice Springs  
 12 Schultze Street, Darwin  
 17 Shepherd Street, Darwin  
 Silver Bullets (Timber Creek)

Smith Point Beacon, Garig Gunak Barlu National Park  
 Snake Creek Armament Depot, near Adelaide River  
 Southport Cemetery  
 Spencer Hill Seismic Vault, Alice Springs  
 Spencer Hill WWII sites, Alice Springs  
 Spring Hill Battery Complex, Pine Creek Region  
 Springvale Homestead Heritage Sites, Katherine Region  
 St Barbara Catholic Church, Batchelor  
 State Square Banyan Tree, Darwin  
 Steam Pump House, Darwin  
 Stella Maris Hostel, Darwin  
 Stone Kerbing and Milkwood Trees, Smith Street Darwin  
 Strauss Airstrip, south of Darwin  
 Strauss WWII Anti-craft Gun Emplacement, south of Darwin  
 Stuart Memorial Cemetery, Town of Alice Springs  
 Stuart Town Gaol, Alice Springs  
 Subsea Telegraph Cables Landing Site, Darwin  
 Sue Wah Chin Building, Darwin

## T

Tennant Creek Hospital Outpatients Department  
 Tennant Creek Telegraph Station  
 The Residency, Alice Springs  
 Timber Creek Police Station Precinct  
 1960s TJ series Bedford Truck, National Museum of Australia  
 Tnorala (Gosse Bluff) Conservation Reserve  
 Totem Theatre Complex, Alice Springs  
 Town Hall Ruins, Darwin  
 Tree of Knowledge, Darwin  
 Trestle Bridge and NAR Corridor, Katherine

## U

Ucharonidge Station Number 1 Bore and 1949 Comet Windmill

Union Camp, Newcastle Waters

Uniya Station

## V

VH-CLW Heron Aircraft, Alice Springs

Vestey's Tank, Darwin

Victoria Settlement Historical Reserve, Garig Gunak Barlu National Park

1869 Virginia Townsite Survey Markers

## W

Warloch Ponds Bridge, Mataranka

Warloch Ponds North Australia Railway Bridge, Mataranka

Warruwi Church site, South Goulburn Island

Well, Town of Alice Springs

Westpac Bank, Darwin

Winnecke Goldfields Cemetery

Wilkinson Cottage, Alice Springs

Wishart Siding Fettlers' Mess, McMinns Lagoon

Woolngi Mine and Settlement, Fergusson River

World War II (WWII) Coomalie Airstrip, Coomalie Creek

World War II Degaussing Range, Darwin Harbour

World War II RAAF Operations Room Site at Berrimah, Darwin

World War II Shipwreck, British Motorist, Darwin Harbour

World War II Shipwreck, Mauna Loa, Darwin Harbour

World War II Shipwreck, Neptuna, Darwin Harbour

World War II Shipwreck, USS Meigs, Darwin Harbour

World War II Shipwreck, USS Peary, Darwin Harbour

World War II Shipwreck, Zealandia, Darwin Harbour

World War II Sidney Williams Hut (No. 37) Parap Camp, Darwin

World War II Winnellie Camp, Darwin

World War Two (WWII) Larrimah Telephone Repeater Station and Powerhouse

Wreck of SS Ellengowan, Darwin Harbour

Wreck of the Booya, Darwin Harbour

Wreck of the Huddersfield, Darwin Harbour

Wreck of the Kelat, Darwin Harbour

Wreck of the Young Australian, Roper River

Wurrurrwuy stone pictures, East Arnhem (NHL)

WWII Camp, 16 Mile, Lambrick Avenue, Palmerston

WWII Former RAAF Explosives Storage Area, Darwin

WWII Gorrie Airfield Precinct, south of Katherine

WWII Hughes Airfield, south of Darwin

WWII K5 Anti-Aircraft Gun Battery Site, Coomalie Creek

WWII Manbulloo Airfield Operations Centre, Katherine Region

WWII Mitsubishi G4M1 Betty Bomber crash site, Cox Peninsula

WWII Noonamah Cricket Pitch and Oval

WWII Noonamah Railway Siding and Store Depot

WWII Observation Posts, Brinkin, Casuarina Coastal Reserve

WWII Pell Airfield 4RSU RAAF Engineering Workshop and Main Camp

WWII RAAF No.1 Medical Receiving Station, Coomalie Creek

WWII Wagait Beach Gun Emplacements

## Y

Yarar Rockshelter

Yuendumu Iron Building

## Z

Zuccoli WWII Defence Position, Palmerston



# Heritage Council

Northern Territory

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